# Agenda

# Overview and Scrutiny Performance Board

Friday, 24 May 2019, 10.00 am County Hall, Worcester

All County Councillors are invited to attend and participate

This document can be provided in alternative formats such as Large Print, an audio recording or Braille; it can also be emailed as a Microsoft Word attachment. Please contact Democratic Services on telephone number 01905 844963 or by emailing <a href="mailto:democraticservices@worcestershire.gov.uk">democraticservices@worcestershire.gov.uk</a>



# **DISCLOSING INTERESTS**

# There are now 2 types of interests: <a href="https://doi.org/10/15/15/2015/">'Disclosable pecuniary interests'</a> and 'other disclosable interests'

# WHAT IS A 'DISCLOSABLE PECUNIARY INTEREST' (DPI)?

- Any **employment**, office, trade or vocation carried on for profit or gain
- **Sponsorship** by a 3<sup>rd</sup> party of your member or election expenses
- Any **contract** for goods, services or works between the Council and you, a firm where you are a partner/director, or company in which you hold shares
- Interests in **land** in Worcestershire (including licence to occupy for a month or longer)
- **Shares** etc (with either a total nominal value above £25,000 or 1% of the total issued share capital) in companies with a place of business or land in Worcestershire.

# NB Your DPIs include the interests of your spouse/partner as well as you

### WHAT MUST I DO WITH A DPI?

- Register it within 28 days and
- **Declare** it where you have a DPI in a matter at a particular meeting
  - you must not participate and you must withdraw.

NB It is a criminal offence to participate in matters in which you have a DPI

# WHAT ABOUT 'OTHER DISCLOSABLE INTERESTS'?

- No need to register them but
- You must **declare** them at a particular meeting where:
  - You/your family/person or body with whom you are associated have a **pecuniary interest** in or **close connection** with the matter under discussion.

### WHAT ABOUT MEMBERSHIP OF ANOTHER AUTHORITY OR PUBLIC BODY?

You will not normally even need to declare this as an interest. The only exception is where the conflict of interest is so significant it is seen as likely to prejudice your judgement of the public interest.

# DO I HAVE TO WITHDRAW IF I HAVE A DISCLOSABLE INTEREST WHICH ISN'T A DPI?

Not normally. You must withdraw only if it:

- affects your pecuniary interests OR relates to a planning or regulatory matter
- AND it is seen as likely to prejudice your judgement of the public interest.

### DON'T FORGET

- If you have a disclosable interest at a meeting you must disclose both its existence and nature – 'as noted/recorded' is insufficient
- Declarations must relate to specific business on the agenda
  - General scattergun declarations are not needed and achieve little
- Breaches of most of the **DPI provisions** are now **criminal offences** which may be referred to the police which can on conviction by a court lead to fines up to £5,000 and disgualification up to 5 years
- Formal dispensation in respect of interests can be sought in appropriate cases.



# Overview and Scrutiny Performance Board Friday, 24 May 2019, 10.00 am, County Hall, Worcester

# Membership

### Councillors:

Mr C J Bloore (Chairman), Mrs E A Eyre (Vice Chairman), Mr A A J Adams, Mrs J A Brunner, Mr A D Kent, Mrs F M Oborski, Mr P A Tuthill and Ms R Vale

# **Co-opted Church Representatives (for education matters)**

Bryan Allbut (Church of England)

# **Parent Governor Representatives (for education matters)**

Vacancy (Secondary)

**Agenda** 

Item No	Subject	Page No
1	Apologies and Welcome	
2	Declaration of Interest and of any Party Whip	
3	Public Participation  Members of the public wishing to take part should notify the Head of Legal and Democratic Services in writing or by e-mail indicating the nature and content of their proposed participation no later than 9.00am on the working day before the meeting (in this case 23 May 2019). Enquiries can be made through the telephone number/e-mail address below.	
4	Confirmation of the Minutes of the Previous Meeting (previously circulated)	
5	Annual Report on Worcestershire Local Enterprise Partnership (WLEP)	1 - 20
6	Update on the Assessment Pathway for Children and Young People who may have Autism	To follow
7	Worcestershire Passenger Transport Review and Strategy Public Consultation	21 - 22
8	Member Update, Work Programme and Cabinet Forward Plan	23 - 32

Agenda produced and published by the Head of Legal and Democratic Services, County Hall, Spetchley Road, Worcester WR5 2NP. To obtain further information or hard copies of this agenda, please contact Alyson Grice (01905 844962)/Samantha Morris 01905 844963 email: scrutiny@worcestershire.gov.uk

All the above reports and supporting information can be accessed via the Council's website here

Date of Issue: Thursday, 16 May 2019





# OVERVIEW AND SCRUTINY PERFORMANCE BOARD 24 MAY 2019

# ANNUAL REPORT ON WORCESTERSHIRE LOCAL ENTERPRISE PARTNERSHIP (WLEP)

# **Summary**

- 1. This report has been written to provide Worcestershire County Council's Overview and Scrutiny Performance Board (OSPB) with an annual update on the achievements of the Worcestershire Local Enterprise Partnership (WLEP) over the last 12 months and to outline strategic objectives for 2019/20.
- 2. The Chairman and Chief Executive of the WLEP, the Leader of the Council (who is also Vice Chairman, Local Authority Representative of the WLEP), the Chair of the WLEP Finance, Audit and Risk Committee, and the Section 151 Officer have been invited to the Meeting.
- 3. In addition, District Councils have been invited to nominate a Councillor representative to attend the Meeting.

# **Background – What are Local Enterprise Partnerships?**

- 4. Local Enterprise Partnerships (LEPs) are partnerships between local authorities, further and higher education and local businesses. They were set up in 2011 by the Department for Business, Innovation and Skills, and are recognised by central government as the primary vehicle to help determine local economic priorities and lead economic growth and job creation within the local area.
- 5. There are 38 LEPs nationally and their role has developed considerably since inception. In March 2014, WLEP produced their Strategic Economic Plan (SEP), a national requirement of all LEPs. This plan sets out the strategic approach for achieving sustained economic growth across Worcestershire and is a key component in securing future government funding for infrastructure and development projects essential for economic success across the county.
- 6. The Worcestershire SEP was agreed by all partner organisations in March 2014. WLEP is, therefore, working to achieve a number of ambitious objectives by 2025. These are to:
  - Create 25,000 jobs
  - Increase Gross Value Added (GVA)<sup>1</sup> by £2.9billion; and
  - Contribute towards the delivery of 21,500 new homes
- 7. In response to the publication of LEP's Strategic Economic Plans, the Government announced 'Local Growth Deals' for each LEP area. These Local

<sup>&</sup>lt;sup>1</sup> Gross value added (GVA) is the measure of the value of goods and services produced in an area, industry or sector of an economy.

Growth Deals (known as the Local Growth Fund) bring together previously separate funding streams for infrastructure, housing, skills and other areas into one place for LEPs to invest with their knowledge of what is needed in their respective areas to deliver socio-economic success.

8. In May 2018, OSPB received a report and presentation from the WLEP Chair, CEO and a WLEP Board Member to outline the scrutiny, audit and governance arrangements in place for WLEP. At this meeting, it was agreed that WLEP would submit a report to OSPB on an annual basis to outline achievements and a forward look for the next 12 months.

# National Government LEP Review – Strengthened Local Enterprise Partnerships

- 9. In Spring 2018, Central Government's Public Accounts Committee (PAC) met to review the position of LEPs which led to calls for improvements to be made in the governance and transparency arrangements of LEPs.
- 10. In July 2018, central government published the *Strengthened Local Enterprise Partnerships* report which outlined a series of recommendations for LEPs along with a number of government commitments to support LEPs with their implementation.
- 11. The report broadly covered 2 key areas, the first was a requirement to remove overlaps in LEP geographies to ensure clearer accountability for any future public funding, and the second was a number of measures to incorporate transparency and accountability best practice into all LEPs, for example establishing LEPs as a legal entity, increasing the private sector ratio of LEP Boards to two thirds, and improving the diversity of membership across LEPs nationally (both from a gender and BAME perspective).
- 12. On 13 May, the Public Accounts Committee will meet again to consider the National Audit Office's (NAO) second report on LEPs which covers three main areas:
  - changes to the role and remit of LEPs since last NAO report in 2016;
  - the Department's and LEPs' progress with strengthening governance, assurance and transparency; and
  - consider the funding spent through LEPs to date and future funding arrangements.
- 13. WLEP have responded to each of the recommendations of the Strengthened Local Enterprise Partnerships report in line with government's timescales and have implemented some key arrangements in line with the LEP Review as follows:
  - Recruited an additional three private sector board members to comply with the 66% requirement (this recruitment has resulted in a WLEP board comprising of 14 members with 71% private sector membership)
  - WLEP now has a legal personality, having been registered as a Company Limited by Guarantee – effective from 1 April 2019 (note: this remains in a non-trading state)
  - Developed a WLEP Delivery Plan for 2019/20 which will be published on WLEP website at the end of May 2019

- Established and implemented external scrutiny arrangements with Accountable Body
- 14. The overlapping geography issue remains outstanding, but a meeting between WLEP, GBSLEP and the Minister for the Northern Powerhouse and Local Growth, Jake Berry MP is being scheduled in June 2019 with a view to seeking a resolution.

# **Key Successes and Achievements 2018/19**

- 15. Alongside addressing a considerable number of governance requirements set out by Government, WLEP have continued to deliver projects benefitting Worcestershire residents and businesses.
- 16. WLEP have successfully secured funding from central Government, which includes £71m of Growth Deal Funding, £5m of DCMS funding, £54.5m of Major Projects Funding for Carrington Bridge dualling and €68m funding via our EU programme. All of which has also enabled delivery of a number of key projects that are providing local businesses with the skills and infrastructure needed to succeed and expand.
- 17. These projects include a range of schemes to improve, for example, skills, rail connectivity, access to key employment sites and infrastructure including Superfast Broadband and the UK's first 5G-enabled test bed for Industry 4.0 applications.
- 18. Some examples of key successes and achievements in 2018/19 are provided below:
  - In February 2019, WLEP were part of a local consortium of partners that saw the UK's first 5G-enabled factory trials go live at Worcester Bosch. 5G promises to revolutionise the way future business will operate both in the UK and globally, with early research suggesting productivity improvements of 1%, which equates to billions of pounds when considered at a national level.
  - In October 2018, WLEP launched BetaDen, the county's first Technology Accelerator, which hosts seven Worcestershire-based entrepreneurs and provides a revolutionary platform for businesses to develop next-generation technology, such as the Internet of Things (IoT) and applications for Industry
  - In March 2019, WLEP launched the county's Energy Strategy following a 10-month development period working with partners and local stakeholders to inform ambitious targets to reduce carbon emissions across the county by 2030, as well as increasing renewable generation of energy and the size of the low carbon economy.
  - In November 2018, at the WLEP Annual Conference, a new Worcestershire brand was launched to delegates, which included 400 businesses. This new brand includes access to a library of high-quality digital materials to promote and showcase the county to a wider audience. There are now plans to target 1,000 brand ambassadors to promote the county and support inward investment.
  - In March 2019, WLEP held the annual Skills Show at the Chateau Impney Hotel which saw over 5,000 young people attend to learn about career opportunities from over 100 local employers.

- Throughout 2018/19 a number of high quality modern educational facilities were opened and launched as a result of WLEP investment, including the Centre of Digital Engineering at Heart of Worcestershire College and the Evesham Engineering Centre in partnership with Warwickshire College Group, ensuring Worcestershire continues to invest in skills for the future workforce.
- 2018/19 also saw WLEP lead a number of inward investment missions including hosting of a French cyber delegation at the Malvern Hills Science Park, which has led to a developing relationship with potential markets in France. Similarly, Worcestershire delegations visited Israel and Austria to showcase the opportunities afforded by Worcestershire and Cyber Valley.
- In 2018/19, WLEP attracted companies from Australia and Ireland to locate in Worcestershire, with further potential companies from Israel to follow.
   Worcestershire came out as the businesses preferred location as the county is developing a reputation as being at the cutting edge of technology, with a leading cluster of tech firms and supportive business environment in situ.
- In March 2019, construction of Phase 5 of the Malvern Hills Science Park was completed. This has extended the park with 16,000 sq ft of additional floor space for new companies or existing tenants seeking to grow their business and is now actively being marketed.
- 19. This is by no means an exhaustive list but provides a flavour of the range and scale of the initiatives that WLEP have identified and led on as part of a wider partnership for the economic prosperity of Worcestershire. Further examples of successes and achievements from 2018/19 can be seen in WLEP's 2018 Annual Report.

### **Financial Overview**

- 20. Worcestershire County Council acts as the Accountable Body for WLEP and undertakes the budget monitoring, forecasting and control on behalf of the WLEP and provides financial challenge to the Board. The Head of Finance attends the WLEP Board, as an observer, on behalf of the Chief Financial Officer and has a valued input into all board reports prior to despatch and holds the Board to account on financial issues.
- 21. Table 1 shows WLEP's Local Growth Fund (LGF) profile (2015/16 2020/21), which represents a total funding allocation of £71.725m.

Table 1 - LEP Local Growth Fund Profile 2015/16 - 2020/21

	Growth Deal 1/2/3 Profile				Total		
	2015/2016	2016/2017	2017/2018	2018/2019	2019/2020	2020/2021	
GD 1 & 2	13,400,000	24,153,000	15,325,957	1,336,400			54,215,357
GD3				3,516,687	3,624,437	10,368,876	17,510,000
Combined	13,400,000	24,153,000	15,325,957	4,853,087	3,624,437	10,368,876	71,725,357
Rounded	13,400	24,153	15,326	4,853	3,624	10,369	71,725

- 22. The WLEP funding for 2018/19 was £4.853m and the total outturn for the financial year has maximised the funding available so that there is no overall variance. Furthermore, all schemes have recorded sufficient eligible expenditure to allow for full use of the Growth Deal funding as allocated by the WLEP Board, with no individual variances in-year. This is shown in detail at **Table 2**.
- 23. Table 2 also shows the use of Growth Deal monies across schemes in 2018/19, and the budgets for Growth Deal funding across schemes 2019/20.

Table 2 - 2018/2019 Outturn and 2019/20 Budget for Growth Deal Capital Funding

2018/19 and 2019/20 Schemes	2018/19 LGF Budget (£000)	2018/19 Spend Claimed from LGF (£000)	Variation (£000)	2019/20 LGF Budget (£000)
Kidderminster Railway Station	1,098	1,098	0	0
The Kiln	195	195	0	0
Bromsgrove A38	1,000	1,000	0	750
Pershore Northern Link Improvements	500	500	0	700
Churchfields Urban Highways Improvements	255	255	0	192
Duckworth Centre of Engineering (HoW College)	1,805	1,805	0	1,982
Total	4,853	4,853	0	3,624

- 24. As shown in **Table 1**, the total funding available for 2019/20 is £3.624m and this has been allocated to the schemes shown in **Table 2**. There are currently no proposed changes to these allocations.
- 25. The operational budget for LEPs nationally is determined by central government on an annual basis. The LEP's Core revenue budget for 2018/19 was £662k, comprising:
  - i) DCLG income of £500k,
  - ii) Local authority income of £150k, and
  - iii) Other income of £12k (related to sponsorship and exhibition fees from WLEP Annual Conference).
- 26. Following WLEP Board approval at their meeting on 9 May 2019, the year end position indicates an under-spend against budget of £19,034 (2.9%), which will be transferred into the WLEP reserve, which is held for unforeseen risks and issues and an element for potential redundancy costs.
- 27. In addition to the Core Budget detailed above, WLEP received £100k from BEIS in 2018/19 to assist with the additional resource required to implement the recommendations of the *Strengthened Local Enterprise Partnerships* report and to support development of the Local Industrial Strategy. This was received in

December 2018, and £28,485 was spent in 2018/19, meaning that the balance of £71,515 will be carried forward for use in 2019/20.

- 28. It is also anticipated that an additional £200k for the same purpose will be available to bid for, subject to final confirmation by BEIS, and this is expected to be spent in 2019/20. This additional funding is not considered to recurrent.
- 29. The WLEP also administers the Growing Places Fund (GPF), which was originally introduced to provide loans to accelerate the delivery of projects that would deliver economic outputs and outcomes. Loans were agreed at market rates based on the risk profile of the project with all capital being repaid over an agreed period. The original GPF made available to the LEP totalled £5,518,972 of which £418,515 was revenue. The amount currently held on the balance sheet is £2.427m, however this has been committed to individual projects with £496k of the Project Development Fund remaining. Details of income and expenditure are shown as part of the year end statement in **Appendix 1** with a split per project shown at **Appendix 2**.
- 30. A full income and expenditure account for revenue expenditure and the GPF is produced for the WLEP and is attached at **Appendix 1**. This was approved by WLEP Board on 9 May 2019. It is worth noting that only the additional income utilised in 2018/19 is shown in **Appendix 1**, with the £71,515 unspent having been treated as a receipt in advance and accrued as income for 2019/20.

### WLEP Business Plan Priorities for 2019/20

- 31. April 2019 to March 2020 promises to be another exciting and productive year for WLEP. There are a number of key priorities which will be worked on and delivered over the next 12 months.
- 32. These priorities have been set out against the framework used by central Government to assess LEP's performance through the Annual Performance Review (APR) process:
  - Strategy;
  - Delivery; and
  - Governance.
- 33. In terms of Strategy, the key objectives are:
  - Develop a Local Industrial Strategy WLEP will work in partnership with local stakeholders and central government to develop a county-wide Local Industrial Strategy to improve productivity and ensure inclusive growth across Worcestershire and our borders. This will require the development of a robust evidence base to underpin local priorities and to inform future investment / funding opportunities.
  - Refresh our Strategic Economic Plan the Strategic Economic Plan has been incredibly successful in leveraging investment into the county to deliver local priorities. During 2019/20, WLEP will take the opportunity to refresh our SEP and the project pipeline which will set out a vision for Worcestershire up to 2040 and beyond.

- Launch Inward Investment website for Worcestershire WLEP will lead on the development and implementation of a web presence to showcase the inward investment opportunities of the county to raise the profile of Worcestershire nationally and internationally.
- 34. The key objectives for WLEP's Delivery in 2019/20 can broadly be summarised against three funded programmes:
  - Local Growth Fund (LGF) programme;
  - DCMS funded programme; and
  - Growing Places funded programme.
- 35. There are some key infrastructure schemes receiving WLEP LGF investment, that will be delivered in 2019/20, as follows:
  - Kidderminster Rail Station A dramatic redevelopment of the existing rail station, including a new glass-fronted station twice the size of the existing building with new facilities including a cafe/shop, toilets, indoor seating and waiting areas will be completed in 2019/20. It will enable better transport links and connectivity for Kidderminster. Other funders for this scheme include Worcestershire County Council, Greater Birmingham and Solihull LEP (GBSLEP) and Wyre Forest District Council.
  - A38 (Bromsgrove) Phase 1 An initial phase of works, which is part of a broader project to improve the A38 corridor will be delivered in the first part of 2019/20 and will see a series of strategic road infrastructure improvements along the A38 corridor in Bromsgrove. This is in turn will provide access to strategic housing and employment land enabling further economic growth in this area.
  - Pershore Northern Link improvements A road infrastructure project designed to address current and future congestion and will facilitate delivery of employment and housing land included within the South Worcestershire Development Plan.
  - Churchfields (Kidderminster) This scheme will deliver highway infrastructure improvements to relieve traffic congestion along A456 and A51 and provide access for proposed housing land.
  - Worcestershire Parkway Rail Station this is a key project for Worcestershire and has received WLEP investment. The scheme is due to complete in 2019/20 and has the potential to be a real game-changer for the county in terms of economic growth, sustainability and connectivity.
- 36. In addition to the infrastructure schemes, there is also a skills project and a business support project being delivered in 2019/20, as a result of WLEP LGF investment:
  - Duckworth Centre of Engineering (HoW College) Phase 1 of this 2phased project is due to complete in time for the start of the academic year,
    September 2019. This project will ultimately deliver a multi-site Engineering
    Skills Centre specialising in the delivery of Automotive, Plumbing and Heating
    engineering skills. The new Centre will be split across a newly acquired site
    (Phase 1) and existing HoW College buildings on the Worcester city campus,
    which will require refurbishment and modification (Phase 2).
  - **The Kiln (Worcester)** This project will complete in the Summer 2019 and provide business incubator space in Worcester city centre and generate a

- creative working space for business entrepreneurs to further develop the growing entrepreneurial and innovation eco-system across the county.
- 37. WLEP is also receiving investment from DCMS to deliver a Worcestershire 5G test-bed focusing on Industry 4.0 applications to improve productivity and enhance innovation. A key delivery objective for WLEP will be to continue the work on this project and report findings back to DCMS in 2019/20 with a view to advising on how to scale up deployment across the UK.
- 38. During 2018/19, WLEP utilised the expertise and knowledge gleaned from our own Worcestershire 5G test-bed to collaborate with the West Midlands Combined Authority (WMCA) in developing their successful bid to pitch for Urban Connected Communities (UCC) funding from DCMS. 2019/20 will see WLEP continue to share our learning to inform WMCA's project, informing regional use cases and wider deployment of 5G networks.
- 39. The final component of Delivery focus for 2019/20 centres around the Growing Places funded programme and in particular the development and agreement of a sustainability plan for BetaDen to ensure continuing support for the growing entrepreneurial eco-system across Worcestershire.
- 40. Finally, Governance will continue to be a focus for WLEP in 2019/20 as we monitor developments at a national level, following publication of the second NAO report and ensuring WLEP continues to operate as a business-led body with the highest standards of transparency and accountability in line with government's best practice recommendations.

# **WLEP Local Assurance Framework**

- 41. In January 2019, Government updated the National Assurance Framework for Mayoral Combined Authorities (MCA) and LEPs. In response to this, WLEP updated their Local Assurance Framework (LAF) to ensure compliance with national best practice. This was published onto the WLEP website in May 2019 following FAR Committee review and WLEP Board approval.
- 42. The purpose of the Local Assurance Framework is to evidence that the LEP has in place the necessary systems and processes to manage delegated funding from Central Government effectively, whilst giving value for money. It is also about outlining the mechanisms in operation locally to ensure WLEP is an open and transparent organisation fully compliant with the recommendations and best practice set out in the *Strengthened Local Enterprise Partnerships* report from central government (July 2018).
- 43. In parallel, WLEP Executive Team also updated the governance pages on the WLEP website to make them more intuitive and accessible. The updated web pages, as well as the LAF, can be accessed from the following link: <a href="https://www.wlep.co.uk/governance/">https://www.wlep.co.uk/governance/</a>

# **WLEP Governance and Transparency Arrangements**

44. As per the Local Assurance Framework, WLEP are invited to attend Worcestershire County Council's Overview and Scrutiny Performance Board on an

annual basis, to update the Board on the operations of the LEP over the last 12 months and the programme of activity for the following year. The scrutiny panel will then decide whether to set up task and finish groups to undertake further scrutiny. This approach is consistent with national best practice identified by central government.

- 45. The WLEP structure includes a Finance Audit and Risk (FAR) Committee, which is a formal standing sub-committee of the WLEP Board. It is responsible for the monitoring, audit and risk management functions of the LEP and ensuring compliance with any regulatory frameworks relating to funding or partnership working including the Memorandum of Understanding with the Accountable Body.
- 46. The FAR Committee meets on a quarterly basis and in 2018/19 it commissioned an Internal Audit of WLEP's Local Assurance Framework.
- 47. The audit assessed the extent to which the WLEP governance structures as designed and documented in the revised WLEP Assurance Framework (Feb 2018) met the LEP National Assurance Framework 2016 (informed by the LEP governance and transparency best practice guidance 2018). It also examined on a sample basis the application of the framework in practice.
- 48. The final audit report concluded that 'Overall, the opinion is that controls provide **Substantial** assurance that risks are being managed.' However, there were two recommendations provided in the final audit report:
  - WLEP management should implement a process to ensure that the
    publication of non-confidential agendas, papers and minutes on the WLEP
    website is not overlooked. For clarity, this recommendation relates to LEP
    Quad and Business Board meetings as WLEP Board meetings have
    consistently been published on our website in compliance with National and
    Local Assurance Frameworks; and
  - the purpose and operation of the WLEP Business Board should be reviewed and where necessary amended. The Assurance Framework should be updated to reflect any agreed changes.
- 49. The WLEP Executive Team are already addressing both of these recommendations with mitigating actions now in place to address the former, and plans in development, as part of wider LEP Review implementation actions to address the latter. Proposals to address the Business Board will be submitted to FAR Committee in September 2019.
- 50. In March 2019, Stephen Jones, Director of Cities and Local Growth Unit wrote to all LEPs to record the outcome of their Annual Performance Review meeting. The results for WLEP were very positive with WLEP receiving 'Good' judgements across all three categories of Strategy, Delivery and Governance. The letter is provided at Appendix 3. Despite this positive outcome, WLEP is not complacent and is committed to continuous improvement and will seek to learn from best practice across the LEP Network to maintain and improve on this position during 2019/20.

# **Next Steps**

- 51. WLEP welcomes the opportunity to present to the Overview and Scrutiny Performance Board of the Accountable Body and is proud to outline the positive impact that WLEP and the wider partnership is having on the county's economic development.
- 52. WLEP trusts that the OSPB members will recognise the progress made to date and the ambitious plans to further enhance the prosperity of Worcestershire as it embarks on the development of a Local Industrial Strategy and refresh of the county's Strategic Economic Plan during 2019/20, working with partners, local stakeholders and central government.

# **Purpose of the Meeting**

- 53. The Board is asked to:
  - (a) Review and note the progress made by WLEP in 2018/19 to implement the recommendations of the LEP Review *Strengthened Local Enterprise Partnerships*;
  - (b) Review and note the progress made by WLEP in 2018/19 to deliver against the objectives of the Strategic Economic Plan;
  - (c) Note the planned programme of activity for 2019/20;
  - (d) Note the 2018/19 internal audit final report findings and management response; and
  - (e) Note the development and publication of the revised WLEP Assurance Framework, in compliance with national best practice

# **Supporting Information**

Appendix 1 - WLEP Financial Accounts Statement for 2018/19

Appendix 2 - Growing Places Fund

Appendix 3 - Outcome of Annual Performance Review (APR) letter from Stephen Jones, Director of Cities and Local Growth Unit

# **Specific Contact Points**

Alyson Grice/Samantha Morris, Overview and Scrutiny Officers Tel: 01905 844962/844963 Email: scrutiny@worcestershire.gov.uk

### **Background Papers**

In the opinion of the proper officer (in this case the Head of Legal and Democratic Services) the following are the background papers relating to the subject matter of this report:

- WLEP Strategic Economic Plan: <a href="http://www.wlep.co.uk/assets/WLEP-Final-SEP-310314-V-1-1.pdf">http://www.wlep.co.uk/assets/WLEP-Final-SEP-310314-V-1-1.pdf</a>
- WLEP SEP Summary document: <a href="http://www.wlep.co.uk/assets/SEP-Summary-Document-Amended-Version-for-Web.pdf">http://www.wlep.co.uk/assets/SEP-Summary-Document-Amended-Version-for-Web.pdf</a>
- WLEP Annual Reports: http://www.wlep.co.uk/resources/document-library/

- Government's Industrial Strategy: Building a Britain Fit for the Future: <a href="https://www.gov.uk/government/publications/industrial-strategy-building-a-britain-fit-for-the-future">https://www.gov.uk/government/publications/industrial-strategy-building-a-britain-fit-for-the-future</a>
- Strengthened Local Enterprise Partnerships:
   https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment\_data/file/728058/Strengthened\_Local\_Enterprise\_Partnerships.pdf
- WLEP Assurance Framework: <a href="https://www.wlep.co.uk/governance/wlep-local-assurance-framework/">https://www.wlep.co.uk/governance/wlep-local-assurance-framework/</a>
- Agenda and Minutes of OSPB on 23 May 2018 available here

All agendas and minutes are available on the Council's website here.





# Appendix 1 – Final Accounts 2018/19 subject to external audit

# Worcestershire LEP Year Ended 31st March 2019

LEP Statement of Income and Expenditure		
	WLEP Core	Apprenticeship s
	£	£
Income		
Core Funding	500,000	
National Framework Additional Funding	28,485	
Growth Hub	205,000	
Local Government Contribution	150,000	
Sponsorship & other income	60,984	
Apprenticeship Event		65,924
Total Income	944,469	65,924
Expenditure		
Staffing (inc. travel and subsistence)	454,016	
Growth Plan Project Activity	205,000	
National Framework expenditure	28,485	
External Consultancy Support/Research	71,125	
Exhibitions and Events	59,778	
Services and Supplies	15,899	
Marketing/Promotions	28,070	
Training	4,370	
Other fees/exp. (inc. Rent)	58,694	
Apprenticeship Event		62,725
Total Expenditure	925,437	62,725
Excess of income over expenditure y/e 31.03.19	-19,032	-3,199

Statement of LEP Reserves					
Reserve at 01.04.18	139,604	20,897			
Movement during year ending 31.03.19	19,032	3,199			
Reserves at 31.3.19	158,636	24,096			

1

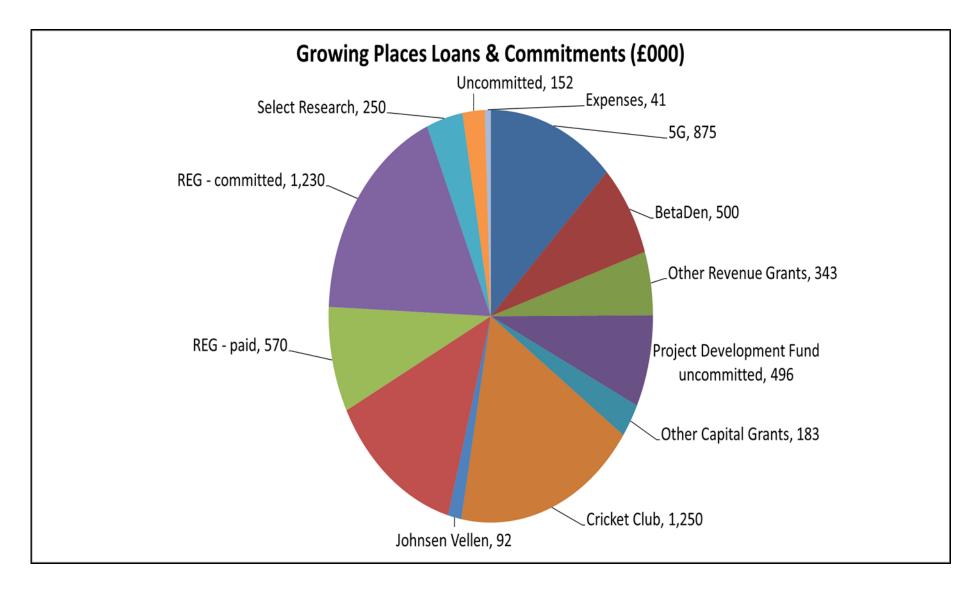
# **Statement of Growing Places Reserves and Transactions**

Unspent Balance at 01.04.18	3,276,504	
Loans Advanced	-237,299	
Cancellation of outstanding repayment invoice	-74,112	
Loan Capital Repaid	68,478	
Project Development Revenue and Capital Grants	-675,456	
Interest and Other Receipts	68,404	
Unspent Balance at 31.03.19	2,426,519	

# Split as follows:

Committed - Redditch Eastern Gateway	1,230,453
Committed - Centre for Entrepreneurship	361,872
Committed - 5G Testbed	115,226
Committed - Project Development Capital	49,000
Committed - Project Development Revenue	21,751
Project Development Fund Balance	495,893
Uncommitted - Capital	0
Uncommitted - Revenue	152,324

# **APPENDIX 2 – GROWING PLACES FUND**



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Cities and Local Growth Unit 1st Floor, Fry Building, 2 Marsham Street, London, SW1P 4DP



11 March 2019

Gary Woodman LEP Chief Executive Worcestershire LEP

By email

### Dear Gary

I would like to thank you, Mark and the Accountable Body for participating in the Worcestershire LEP Annual Performance Review this year. With the publication of Strengthened Local Enterprise Partnerships, it has been a year of significant change and I am grateful for your continued cooperation including our ongoing need to resolve the overlap issues. Your participation in the LEP Network Working Groups has helped greatly in shaping this year's assurance processes, culminating in the publication of the revised National Local Growth Assurance Framework.

As with last year, I am writing to communicate formally the outcomes of the 2018-19 Annual Performance Review, and to set out the actions that are required. The agreed note of the Annual Performance Review is attached. Alongside the Section 151 Officer letters to the Accounting Officer, the outcomes of the Annual Performance Reviews will be used to inform recommendations for funding for the 2019-20 financial year.

### Performance Review

As set out in the 2018-19 Annual Performance Review Guidance, following the Annual Performance Review meeting, officials in the Cities and Local Growth Unit undertook a review to look at the performance of each LEP across the three themes: governance, delivery and strategy. Following feedback and wider discussion, it was decided not to ewerd an overall marking for this year as initially indicated. It was felt that this was a fairer representation allowing the LEP to focus on each individual theme.

The review also sought to highlight any areas where there may be need for further development or where there is good practice to be shared. This involved reviewing the information provided for the Annual Performance Review meeting along with other sources including Spot Checks on compliance with the National Assurance Framework, Growth Deal data submissions and LEP governance processes and policies.

Following the conclusion of the Annual Performance Review process we have determined that the LEP is compliant with the National Assurance Framework. Feedback under each theme is set out below;

### Governance

The LEP's governance is considered to be good.

I recognise the improvements you have made to your governance arrangements in the past 12 months. A demonstrable difference has been made in relation to: the closer working relationship with your Section 151 Officer, the independent audit completed of governance arrangements by Worcestershire County Council and resultant actions from this and finally the setting up of local authority scrutiny arrangements.

Arising from the Annual Performance Review, the following actions were identified to help your continuous improvement in governance:

- LEP to detail proposals for new approach to business engagement through refreshed Business Board and other mechanisms by end of July 2019.
- It is recommended that a Programme Delivery Sub-Board structure or similar, which
  reviews all LEP funded projects and considers the future project pipeline, be put in place
  for 2019-20 financial year.

### Delivery

The LEP's delivery progress is considered to be good.

I welcome the excellent work which has taken place this year on delivering the 5G and Betaden projects, alongside your continued good performance on delivery of Local Growth Fund projects.

Arising from the Annual Performance Review, the following actions were identified to strengthen project delivery:

- The LEP to do more post implementation reviews on projects to ensure lessons are fed back into future programme and to wider partners.
- LEP to do further work to update and review the project pipeline during 2019.
- LEP to use capacity funding to best effect to support Local Industrial Strategy development during 2019 and to put in place a Local Industrial Strategy (LIS) Programme Board in 2019 to deliver this important piece of work.
- LEP to address distributional concerns across the County (north and south of County split) as part of the Local Industrial Strategy development and consultation process through 2019.
- Programme and spend to also be monitored through 2019 to provide evidence of distribution of resources across the County (north and south of County split).

### Strategy

The strategic impact of the LEP is considered to be good.

I recognise your strategic leadership of the 5G work at local, regional and national level, which should be built upon and exploited in your Local industrial Strategy as it develops in the next 12 months.

The following actions were identified to strengthen the LEP's strategic influence:

- LEP to ensure maximum use is made of Growth Hub intelligence and ensure that the LEP Board is updated on its activities.
- LEP to ensure that opportunities for collaboration with other LEPs are explored as part of Local Industrial Strategy development, particularly on agritech, medtech as well as continued work on 5G/cyber.

### **Next Steps**

The previous sections of this letter set out some areas where we would like you to focus over the next twelve months and my team will be in touch to follow-up this letter. If you have not already done so you should publish the joint assurance statement you wrote with the LEP Chair ahead of your Annual Performance Review on the LEP website. You will receive further information on the decisions relating to your Local Growth Fund and core funding allocations for the 2019-20 year shortly.

As part of the Annual Performance Review preparation we asked you to provide us with information on where Government could better support you to fulfil the ambitions of your place. We have noted this feedback and will continue to work with you to explore these issues over the coming months. Further, we are committed to working with you over the coming months to support you to deliver local priorities and develop your area's Local Industrial Strategies.

I take this opportunity to remind you of the importance of following the communication and branding guidance as Minister Berry stated last year. This will continue to be a term of your grant offer letter.

Thank you once again for participating positively in the process.

STEPHEN JONES
DIRECTOR, CITIES AND LOCAL GROWTH UNIT

cc. LEP Chair and Section 151 Officer.





# OVERVIEW AND SCRUTINY PERFORMANCE BOARD 24 MAY 2019

# WORCESTERSHIRE PASSENGER TRANSPORT REVIEW AND STRATEGY PUBLIC CONSULTATION

# **Summary**

- 1. The Overview and Scrutiny Performance Board (OSPB) is asked to consider an update on the Council's development of a new Passenger Transport Strategy for Worcestershire.
- 2. The Council's Transport Operations Manager has been invited to the meeting.

# **Background**

- 3. OSPB members will be aware that the Council's Directorate of Economy and Infrastructure is in the process of developing a new Passenger Transport Strategy for Worcestershire.
- 4. In January Cabinet approved a Passenger Transport Review, to inform the Passenger Transport Strategy, which would then set out a way forward. The report to Cabinet on 31 January 2019 stated that the new Strategy would have clear policies detailing the Council's position on aspects of transport provision and it would highlight future approaches to be adopted.
- 5. The Passenger Transport Strategy will set out the general policies that will be delivered and will provide a methodology specifically on which to measure the requirement for bus services, the relative priority for delivering services and the threshold for funding bus services. In areas where conventional public transport cannot be provided, the Strategy will provide options for alternative types of provision. The 31 January Cabinet discussion is available <a href="here">here</a>
- 6. A further report to Cabinet is due on 6 June 2019. Cabinet will be asked to consider proceeding with the public consultation for the proposed Passenger Transport Review, and the Agenda will include a report from the CMR, the draft Strategy and consultation document.
- 7. The OSPB now has the opportunity to understand what progress has taken place with the Directorate's development of a new Passenger Transport Strategy, how the Scrutiny Task Group findings have contributed to the Directorate's Review and any emerging findings to date.
- 8. At its June meeting, the Board will have the opportunity to discuss the 6 June Cabinet Report and discuss any comments it may wish to forward to the Cabinet Member with Responsibility for Highways.

# Scrutiny to date

- 9. Several Board members contributed to a Scrutiny Task Group on Bus and Community Transport Provision, which was presented to Cabinet on 6 December 2018, with the purpose of having input to the planned wider Review. The Scrutiny was prompted by broad concern about declining bus services and bus markets, and the impact on travel for school and work, social isolation and increasing congestion.
- 10. The Scrutiny Task Group Report and the Cabinet discussion of findings is available here

# **Purpose of the Meeting**

- 11. The Board is asked to:
  - consider the update on development of a new Passenger Transport Review
  - agree whether any further information or scrutiny is required at this stage.

# **Specific Contact Points for this Report**

Alyson Grice and Samantha Morris, Overview and Scrutiny Officers, 01905 844962/844963, scrutiny@worcestershire.gov.uk

# **Background Papers**

In the opinion of the proper officer (in this case the Head of Legal and Democratic Services) the following are the background papers relating to the subject matter of this report:

 Agenda and minutes of Cabinet on 13 December 2018 (Directorate report and Scrutiny Task Group report) - <a href="here">here</a>



# OVERVIEW AND SCRUTINY PERFORMANCE BOARD 24 MAY 2019

# MEMBER UPDATE, WORK PROGRAMME AND CABINET FORWARD PLAN

# **Summary**

- 1. The Overview and Scrutiny Performance Board (OSPB) is asked to:
  - (a) Receive an update on emerging issues and developments within the remit of each member of the OSPB, including an update on each Overview and Scrutiny Panel and Task Group:
  - (b) Consider the 2018/19 Work Programme and consider whether it would wish to make any amendments;
  - (c) Note plans to refresh the Scrutiny Work Programme for 2019/20;
  - (d) Consider the Council's latest Forward Plan to identify:
    - any items it would wish to consider further at a future meeting; and
    - any items it would wish to refer to the relevant Overview and Scrutiny Panel for further consideration.

# **Member Updates**

- 2. In order to ensure that Members of the OSPB are fully informed about issues relating to scrutiny in Worcestershire, communication between Members is essential. To assist in this, it has been agreed that an item will be placed periodically on the OSPB agenda to enable each member to feed back on emerging issues and developments within their remit. This will also provide an opportunity to highlight possible future agenda items. Regard for the Council's statutory requirements in relation to access to information will be critical.
- 3. Board Members' areas of responsibility are as follows:
  - Adult Care and Well-Being Overview and Scrutiny Panel Juliet Brunner
  - Children and Families Overview and Scrutiny Panel Fran Oborski
  - Economy and Environment Overview and Scrutiny Panel Alistair Adams
  - Corporate and Communities Overview and Scrutiny Panel Adam Kent
  - Health Overview and Scrutiny Committee (HOSC) Paul Tuthill
  - Crime and Disorder Rebecca Vale
  - Quality Assurance Liz Eyre
- 4. As part of their role, it was agreed by the Strategic Leadership Team (SLT) that scrutiny lead members should receive regular briefings from the Directorates they are shadowing. These briefings, alongside the Forward Plan (see below), can be used to help identify any emerging issues that may be appropriate for future scrutiny. Recognising that work across the County Council is of interest and value to all OSPB members, the notes from these briefings (where produced) are available to all members electronically.

- 5. Members may also be leading scrutiny task groups. It will be important for Members of OSPB to be aware of how each scrutiny is developing so that they can fully consider the final report.
- 6. Overview and Scrutiny Panel Chairmen are asked to feedback on:
  - progress on the work of their Panels and any scrutiny task groups they are leading;
  - key issues from the Directorate that may be appropriate for future scrutiny;
  - performance information they have queries or concerns about;
  - items in the Forward Plan which they consider may be possible issues to scrutinise; and
  - any other issue which they feel is relevant/of interest to the OSPB.

# **Work Programme**

- 7. From time to time the Board will review its work programme and consider which issues should be investigated as a priority.
- 8. Worcestershire County Council has a rolling annual Work Programme for Overview and Scrutiny, which is agreed by Council on an annual basis. The last programme was agreed on 8 November 2018.
- 9. The main responsibilities of the OSPB are:
  - Commissioning work for Scrutiny Panels
  - Establishing Scrutiny Task Groups (agreeing Terms of reference and Reports)
  - Advising on Council's Policy Framework ie Sustainable Community
    Strategy (if any), Corporate Plan, Children and Young People's Plan, Local
    Transport Plan, Youth Justice Plan, 'Act Local in Worcestershire'
    framework, such other plans and strategies as required by law to form part
    of the Policy Framework or which may be and have been adopted to be
    part of that Framework eg Corporate Plan, Budget
  - Call-ins
  - Designated by the Council as its statutory Crime and Disorder Committee and must meet at least annually.
- 10. The OSPB agreed to use a set of criteria (listed below) to help determine its scrutiny programme. A topic does not need to meet all of these criteria to be scrutinised, but they are intended as a guide for prioritisation.
  - Is the issue a priority area for the Council?
  - Is it a key issue for local people?
  - Will it be practicable to implement the outcomes of the scrutiny?
  - Are improvements for local people likely?
  - Does it examine a poor performing service?
  - Will it result in improvements to the way the Council operates?
  - Is it related to new Government guidance or legislation?

11. The Board is asked to consider its 2018/19 Work Programme (attached at Appendix 1) and agree whether it would wish to make any amendments.

# Refresh of the Scrutiny Work Programme 2019/20

- 12. Plans are now being made to refresh the Scrutiny Work Programme for 2019/20. Throughout May and June, Members and other stakeholders will be invited to suggest topics for future scrutiny. Informal sessions will be held immediately after July Panel meetings, where Panel Members will be asked to prioritise these suggestions.
- 13. The Overview and Scrutiny Performance Board will receive feedback on the Panels' discussions and agree the final scrutiny work programme at its July meeting. Council will be asked to agree the Work Programme in September.

### **Cabinet Forward Plan**

- 14. The Board will wish to consider any issues arising from the Council's Forward Plan which is attached at Appendix 2.
- 15. The latest version of the Plan (available at the time of Agenda despatch) is routinely considered at each meeting of OSPB.
- 16. The Board is asked to consider the Council's latest Forward Plan in order to identify:
  - Any items that it would wish to consider further at a future meeting;
  - Any items that it would wish to refer to the relevant overview and scrutiny panel for further consideration.

# **Supporting Information**

Appendix 1: OSPB's 2018/19 Work Programme Appendix 2: Forward Plan (as at 16 May 2019)

### **Contact Point for the Report**

Alyson Grice/Samantha Morris, Overview and Scrutiny Officers

Tel: 01905 844962/844963

Email: <a href="mailto:scrutiny@worcestershire.gov.uk">scrutiny@worcestershire.gov.uk</a>

# **Background Papers**

In the opinion of the proper officer (in this case the Head of Legal and Democratic Services) there are no background papers relating to the subject matter of this report:

All agendas and minutes are available on the Council's website here.



# **OSPB 2018/19 OSPB WORK PROGRAMME**

Date of Meeting	Agenda Item(s)	Date of Last Report	Notes/Follow-up Action
24 May 2019	Worcestershire LEP	23 May 2018	To be looked at annually
24 May 2019	Update on the Autism Pathway	28 February 2018	
24 May 2019	Update on Performance Monitoring Information	28 March 2019	
24 May 2019	Worcestershire Children First – update on governance		To be a standing item
24 May 2019	Passenger Transport Strategy and Consultation		Outline of the process around the development of the Strategy and the Consultation process
24 May 2019	Member Update, Work Programme and Cabinet Forward Plan	28 March 2019	To be looked at monthly
25 June 2019	Passenger Transport Strategy and Consultation		Presentation of the Strategy and Consultation – formal feedback from scrutiny
25 June 2019	Member Update, Work Programme and Cabinet Forward Plan		To be looked at monthly
24 July 2019	Crime & Disorder Annual Meeting		To be looked at annually
24 July 2019	Performance and In-Year Budget Monitoring - Feedback from Scrutiny Panels (Q4 – Y/E)	28 March 2019	To be looked at quarterly
24 July 2019	Scrutiny Report: Family Front Door	n/a	

Date of Meeting	Agenda Item(s)	Date of Last Report	Notes/Follow-up Action
24 July 2019	Refresh of the Scrutiny Work Programme	26 September 2018	To be looked at annually. Scrutiny Work Programme to be agreed by Council in September 2019
24 July 2019	Member Update, Work Programme and Cabinet Forward Plan		To be looked at monthly
30 September 2019	Performance and In-Year Budget Monitoring - Feedback from Scrutiny Panels (Q1)		To be looked at quarterly
30 September 2019	Member Update, Work Programme and Cabinet Forward Plan		To be looked at monthly
24 October 2019	Member Update, Work Programme and Cabinet Forward Plan		To be looked at monthly
28 November 2019	Performance and In-Year Budget Monitoring - Feedback from Scrutiny Panels (Q2 – half year)		To be looked at quarterly
28 November 2019	Member Update, Work Programme and Cabinet Forward Plan		To be looked at monthly
10 December 2019	Member Update, Work Programme and Cabinet Forward Plan		To be looked at monthly
January 2020	Budget Scrutiny: Update from Chief Executive and Leader on the budget proposals and feedback from Panel Chairmen Scrutiny Panels' discussions on the draft budget	January 2019	

Date of Meeting	Agenda Item(s)	Date of Last Report	Notes/Follow-up Action
	Member Update, Work Programme and Cabinet Forward Plan		To be looked at monthly

Possible Future Items			
n/a	Commissioning work for Scrutiny Panels	As required	
n/a	Establishing Scrutiny Task Groups (agreeing Terms of reference and Reports)	As required	
n/a	Call-ins	As required	
n/a	Advising on Council's Policy Framework ie Sustainable Community Strategy (if any), Corporate Plan, Children and Young People's Plan, Local Transport Plan, Youth Justice Plan, 'Act Local in Worcestershire' framework, such other plans and strategies as required by law to form part of the Policy Framework	As required	

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# **FORWARD PLAN**

# FORMAL NOTICE OF KEY DECISIONS TO BE TAKEN BY, AND PRIVATE MEETINGS OF, CABINET (OR OTHER EXECUTIVE DECISION-MAKING BODY OR PERSON)

Forward Plan	Expected Date of Decision	Page No.
Future Provision of Overnight Unit-Based Short Breaks for Children with Disabilities Key Decision	6 June 2019	4
New Model of Delivery for Medical Education Provision Key Decision	6 June 2019	5
Worcestershire Minerals Local Plan (development plan document)	6 June 2019	6-7
Worcestershire Passenger Transport Review and Strategy Public Consultation	6 June 2019	8
Balanced Scorecard and Corporate Risk Update – Quarter Four 2018/19 Performance Report	11 July 2019	9
Libraries Re-Modelling Key Decision	11 July 2019	10
Organisational Redesign Key Decision	11 July 2019	11 - 12
Quality of Utility Works on the Public Highway – Notice of Motion Key Decision	11 July 2019	13 - 14
Worcestershire Safeguarding Children Board Annual Report 2018/19	14 November 2019	15
'Called In' Decisions or Scrutiny Reports Potentially Key Decision	Within the plan period	16
Notices of Motion Potentially Key Decision	Within the plan period	17

All entries will be for decision by Cabinet unless otherwise indicated



